# CITY OF AVOCA INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

**JUNE 30, 2014** 

#### TABLE OF CONTENTS

		Page
Officials		3
Independent Auditor's Report		4 - 7
Basic Financial Statements:	<u>Exhibit</u>	
Government-wide Financial Statements: State of Activities and Net Assets - Cash Basis	A	9 - 10
Governmental Fund Financial Statements: Statement of Cash Receipts, Disbursements and Changes in Cash Balances	В	11 - 12
Proprietary Fund Financial Statements: Statement of Cash Receipts, Disbursements and Changes in Cash Balances	C	13
Notes to Financial Statements		15 - 22
Required Supplementary Information:		
Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances - Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds		24 - 25
Notes to Required Supplementary Information - Budgetary Reporting		26
Required Supplementary Information:		
Other Supplementary Information:	Schedule	
Statement of Cash Receipts, Disbursements and Changes in Cash Balances - Non-major Governmental Funds Schedule of Indebtedness	1 2	28 - 29 30 - 31
Bond and Note Maturities Schedule of Receipts by Source and Disbursements By Function - All Governmental Fund Types	3 4	32 <b>-</b> 33
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in		
Accordance with Government Auditing Standards		36 - 38
Schedule of Findings		39 - 42

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#### **OFFICIALS**

Name	<u>Title</u>	Term Expires
	Before January 2014	
Jennie Maasen	Mayor	January 2014
Jerry Espeseth	Mayor Pro-Tem/Council Member	January 2014
Fred Miller III John Butcher Roxanne Plymale Sandy Petersen	Council Member Council Member Council Member Council Member	January 2016 January 2014 January 2014 January 2016
Clint Fichter	City Manager	Indefinate
Teresa Hoepner	City Clerk	Indefinite
Teresa Hoepner	City Treasurer	Appointed yearly
David Larson	City Attorney	Indefinite
	After January 2014	
Jennie Maasen	Mayor	January 2016
Fred Miller III	Mayor Pro-Tem/Council Member	January 2016
Steven Kerr David McCain Roxanne Plymale Sandy Petersen	Council Member Council Member Council Member Council Member	January 2018 January 2018 January 2018 January 2016
Clint Fichter	City Manager	Indefinate
Teresa Hoepner	City Clerk	Indefinite
Teresa Hoepner	City Treasurer	Appointed yearly
David Larson	City Attorney	Indefinite

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		1

Certified Public Accountant

January 8, 2015

Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

#### Report on the Financial Statements

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Avoca, Iowa, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes that determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Continued . . .

Lonnie G. Muxfeldt
Certified Public
Accountant

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Iowa

Missouri

Member of American Institute of Certified Public Accountants, Iowa Society of CPA's and AICPA Private Companies Practice Section January 8, 2015 Page Two

#### Auditor's Responsibility (Continued)

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

#### **Opinions**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Avoca as of June 30, 2014, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

#### **Emphasis** of Matter

The financial statements referred to above include only the primary government of the City of Avoca, which consists of all funds, organizations, agencies, boards, commissions, and authorities that comprise the City's legal entity. The financial statements do not include the financial statements of the City's legally separate component units, which U.S. generally accepted accounting principles require to be reported with the financial statements of the City's primary government. As a result, the primary government financial statements do not purport to, and do not present fairly the financial position of the reporting entity of the City of Avoca as of and for the year ended June 30, 2014, and the changes in its cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

Continued . . .

January 8, 2015 Page Three

#### **Basis of Accounting**

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. My opinion is not modified with respect to this matter.

#### Other Matters -- Supplementary and Other Information

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Avoca's basic financial statements. I previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the years ended June 30, 2011 and 2013 (which are not presented herein) and expressed an unqualified opinion on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In my opinion the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The City has not presented the management's discussion and analysis that accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of the basis financial statements.

Continued...

January 8, 2015 Page Four

#### Other Reporting Required by Governmental Auditing Standards

In accordance with Government Auditing Standards, I have also issued my report dated January 8, 2015 on my consideration of the City of Avoca's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of Avoca's internal control over financial reporting and compliance.

Murplet associates, CPA, P.C.

BASIC FINANCIAL STATEMENTS

#### STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS

#### AS OF AND FOR THE YEAR ENDED JUNE 30, 2014

				Program Receipts	
		Disbursements	Charges for Services	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest
Functions / Programs:				Antoros:	interest
Governmental activities:					
Public safety	\$	311,429	90,234	1,397	-0-
Public works		621,825	112,745	-0-	-0-
Cultures and recreation		699,179	500,277	1,710	-0-
Community and economic development		616,854	-0-	-0-	-0-
General government		337,357	14,698	3,500	-0-
Debt service		520,533	-0-	-0-	-0-
Capital projects		1,420,588	-0-	31,976	-0-
Total governmental activities		4,527,765	717,954	38,583	-0-
Business type activities:					
Water		246,750	376,672	-0-	-0-
Sewer		127,445	282,375	-0-	-0-
Total business type activities	٠.	374,195	659,047	-0-	-0-
Total	\$	4,901,960	1,377,001	38,583	-0-

Property taxes levied for:

General purposes

Debt service

Tax increment financing

Local option sales tax

Unrestricted investment earnings

Miscellaneous

Sale of assets

Note proceeds

Transfers

Total general receipts

Change in cash basis net assets

Cash basis net assets, beginning of year

Cash basis net assets, end of year

#### Cash basis net assets

Expendable:

Streets

Urban renewal

Debt service

Other purposes

Unrestricted

Total cash basis net assets

-	Net (Disbursemen	ts), Receipts and Change	es in Net Assets
	Governmental	Business Type	Tatal
-	Activities	Activities	Total
\$	(219,798)	-0-	(219,798)
*	(509,080)	-0-	(509,080)
	(197,192)	-0-	(197,192)
	(616,854)	-0-	(616,854)
	(319,159)	-0-	(319,159)
	(520,533)	-0-	(520,533)
	(1,388,612)		(1,388,612)
•	(3,771,228)	-0-	(3,771,228)
			•
	-0-	129,922	129,922
	-0-	154,930	154,930
	-0-	284,852	284,852
	497,485	-0-	497,485
	72,442	-0-	72,442
	934,605	0-	934,605
	193,095	-0-	193,095
	14,773	4,192	18,965
	9,363	-0-	9,363
	110,473	-0-	110,473
	1,434,370	-0-	1,434,370
	473,302	(473,302)	-0-
	3,739,908	(469,110)	3,270,798
	(31,320)	(184,258)	(215,578)
	1,790,206	659,379	2,449,585
\$	1,758,886	475,121	2,234,007
\$	87,341	-0-	87,341
	184,419	-0-	184,419
	(4,476)	-0-	(4,476)
	1,071,260	35,094	1,106,354
	420,342	440,027	860,369
\$	1,758,886	475,121	2,234,007

See notes to financial statements.

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES - GOVERNMENTAL FUNDS

#### AS OF AND FOR THE YEAR ENDED JUNE 30, 2014

	•			Special Revenue		
				Urban	•	
				Renewal		Debt
		General		Tax Increment		Service
Receipts:						2011100
Property tax	\$	219,549	\$	-0~	\$	72,442
Tax increment financing		-0-		934,605	•	-0-
Other city tax		-0-		-0-		-0-
Licenses and permits		14,659		-0-		-0-
Use of money and property		6,441		-0-		-0-
Intergovernmental		3,000		-0-		-0-
Charges for services		637,226		-0-		-0-
Special assessments		2,350		-0-		-0-
Miscellaneous		7,614		-0-		-0-
Total receipts		890,839		934,605		72,442
Disbursements:						
Operating:						
Public safety		311,429		-0-		-0-
Public works		493,870		127,955		-0-
Culture and recreation		695,195		3,985		-0-
Community and economic development		26,408		590,446		-0-
General government		337,356		-0-		-0-
Debt service		-0-		-0-		520,533
Capital projects		-0-		-0-		-0-
Total disbursements		1,864,258		722,386	_	520,533
Excess (deficiency) of receipts						
over (under) disbursements		(973,419)		212,219		(448,091)
(		(272,112)		212,219		(440,031)
Other financing sources (uses):						
Sale of assets		107,473		-0-		-0-
Note proceeds		-0-		308,023		-0-
Operating transfers in		773,030		96,530		443,614
Operating transfers out		(159,282)		(815,490)		-0-
Total other financing sources (uses)	_	721,221		<del></del>	-	
Total other imatering sources (uses)	· -	721,221_	•	(410,937)	_	443,614
Net change in cash balances		(252,198)		(198,718)		(4,477)
Cash balances, beginning of year	· -	467,952		203,719	_	-0-
Cash balances, end of year	\$_	215,754	\$	5,001	\$	(4,477)
	-				_	
•		•				
Cash Basis Fund Balances Restricted for:						
Urban renewal purposes	\$	-0-	\$	5,001	\$	^
Debt service	. Ψ	-0-	Ψ	-0-	Φ	-0-
Streets		-0-		-0-		(4,477)
Other purposes		-0-		-0- -0-		-0-
Unassigned		215,754		-0- -0-		-0-
Total cash basis fund balances	\$		¢ -	·	<u> </u>	-0-
Total oasis tulia balances	° =	215,754	Φ =	5,001	\$	(4,477)

See notes to financial statements.

-0- \$ \$ 127,337 \$ 419,328 -0-	-	South School Improvement Capital Project			Other Non-major Governmental Funds		Total
-0-	\$	-0-	\$	\$	-0-	\$	934,605
-0- 8,317 14,758 -0- 31,976 34,976 -0- 1,189 638,415 -00- 1,710 9,324 -0- 1,710 9,324 -0- 580,414 2,478,300  -00- 621,825 -00- 699,180 -00- 616,854 -00- 616,854 -00- 337,356 -00- 337,356 -00- 520,533 -750,721 669,867 1,420,588 -750,721 669,867 4,527,765  (750,721) (89,453) (2,049,465)  -0- 3,000 110,473 -0- 780,741 2,093,915 -0- (645,841) (1,620,613) -0- (645,841) (1,620,613) -0- (645,841) (1,620,613) -0- (645,841) (1,620,613) -0- (645,841) (1,620,613)							· ·
-0- 31,976 34,976 -0- 1,189 638,415 -00- 2,350 -0- 1,710 9,324 -0- 580,414 2,478,300  -00- 621,825 -00- 699,180 -00- 699,180 -00- 616,854 -00- 337,356 -00- 520,533 -750,721 669,867 1,420,588 669,867 4,527,765  (750,721) (89,453) (2,049,465)  -0- 3,000 110,473 780,741 2,093,915 -0- (645,841) (1,620,613) (645,841) (1,620,613) (645,841) (1,620,613) (645,841) (1,620,613) (645,841) (1,620,613)							•
-001,710 -01,710 -01,710 -001,710 -000000000					,		
-00- 1,710 9,324 -0- 580,414 2,478,300  -0- 580,414 2,478,300  -000000000-							
-0-         1,710         9,324           -0-         580,414         2,478,300           -0-         -0-         311,429           -0-         -0-         621,825           -0-         -0-         699,180           -0-         -0-         616,854           -0-         -0-         337,356           -0-         -0-         520,533           750,721         669,867         1,420,588           750,721         669,867         4,527,765           (750,721)         (89,453)         (2,049,465)           -0-         3,000         110,473           740,084         386,263         1,434,370           -0-         780,741         2,093,915           -0-         (645,841)         (1,620,613)           740,084         524,163         2,018,145           (10,637)         434,710         (31,320)					•		
-0- 580,414 2,478,300  -00- 311,429 -00- 621,825 -00- 699,180 -00- 616,854 -00- 337,356 -00- 520,533  750,721 669,867 1,420,588  750,721 669,867 4,527,765   (750,721) (89,453) (2,049,465)  -0- 3,000 110,473  740,084 386,263 1,434,370 -0- 780,741 2,093,915 -0- (645,841) (1,620,613)  740,084 524,163 2,018,145  (10,637) 434,710 (31,320)							
-00- 621,825 -00- 699,180 -00- 616,854 -00- 337,356 -00- 520,533 750,721 669,867 1,420,588 750,721 669,867 4,527,765  (750,721) (89,453) (2,049,465)  -0- 3,000 110,473 740,084 386,263 1,434,370 -0- 780,741 2,093,915 -0- (645,841) (1,620,613) 740,084 524,163 2,018,145  (10,637) 434,710 (31,320)	-					-	
-00- 621,825 -00- 699,180 -00- 616,854 -00- 337,356 -00- 520,533 750,721 669,867 1,420,588 750,721 669,867 4,527,765  (750,721) (89,453) (2,049,465)  -0- 3,000 110,473 740,084 386,263 1,434,370 -0- 780,741 2,093,915 -0- (645,841) (1,620,613) 740,084 524,163 2,018,145  (10,637) 434,710 (31,320)							
-0-							
-00- 337,356 -00- 520,533 750,721 669,867 1,420,588 750,721 669,867 4,527,765  (750,721) (89,453) (2,049,465)  -0- 3,000 110,473 740,084 386,263 1,434,370 -0- 780,741 2,093,915 -0- (645,841) (1,620,613) 740,084 524,163 2,018,145  (10,637) 434,710 (31,320)							
-00- 520,533 750,721 669,867 1,420,588 750,721 669,867 4,527,765 (750,721) (89,453) (2,049,465) -0- 3,000 110,473 740,084 386,263 1,434,370 -0- 780,741 2,093,915 -0- (645,841) (1,620,613) 740,084 524,163 2,018,145 (10,637) 434,710 (31,320)							
-0-     520,533       750,721     669,867     1,420,588       750,721     669,867     4,527,765       (750,721)     (89,453)     (2,049,465)       -0-     3,000     110,473       740,084     386,263     1,434,370       -0-     780,741     2,093,915       -0-     (645,841)     (1,620,613)       740,084     524,163     2,018,145       (10,637)     434,710     (31,320)							•
750,721         669,867         1,420,588           750,721         669,867         4,527,765           (750,721)         (89,453)         (2,049,465)           -0-         3,000         110,473           740,084         386,263         1,434,370           -0-         780,741         2,093,915           -0-         (645,841)         (1,620,613)           740,084         524,163         2,018,145           (10,637)         434,710         (31,320)							
750,721       669,867       4,527,765         (750,721)       (89,453)       (2,049,465)         -0-       3,000       110,473         740,084       386,263       1,434,370         -0-       780,741       2,093,915         -0-       (645,841)       (1,620,613)         740,084       524,163       2,018,145         (10,637)       434,710       (31,320)							
(750,721)     (89,453)     (2,049,465)       -0-     3,000     110,473       740,084     386,263     1,434,370       -0-     780,741     2,093,915       -0-     (645,841)     (1,620,613)       740,084     524,163     2,018,145       (10,637)     434,710     (31,320)	-					•	
-0- 3,000 110,473 740,084 386,263 1,434,370 -0- 780,741 2,093,915 -0- (645,841) (1,620,613) 740,084 524,163 2,018,145  (10,637) 434,710 (31,320)	-					-	
740,084     386,263     1,434,370       -0-     780,741     2,093,915       -0-     (645,841)     (1,620,613)       740,084     524,163     2,018,145       (10,637)     434,710     (31,320)		(750,721)			(89,453)		(2,049,465)
-0-     780,741     2,093,915       -0-     (645,841)     (1,620,613)       740,084     524,163     2,018,145       (10,637)     434,710     (31,320)							
-0-     (645,841)     (1,620,613)       740,084     524,163     2,018,145       (10,637)     434,710     (31,320)		,					
740,084     524,163     2,018,145       (10,637)     434,710     (31,320)							
· · · · · ·	-						
10 637 1 107 898 1 790 206		(10,637)			434,710		(31,320)
1,170,200	_	10,637			1,107,898		1,790,206
-0- \$ \$ 1,542,608 \$ 1,758,886	§ _	-0-	\$	\$	1,542,608	. \$	1,758,886
			-0- 740,084 -0- -0- 740,084 (10,637)	-0- 740,084 -0- -0- 740,084 (10,637)	-0- 740,084 -0- -0- 740,084 (10,637)	-0- 3,000 740,084 386,263 -0- 780,741 -0- (645,841) 740,084 524,163 (10,637) 434,710	-0- 3,000 740,084 386,263 -0- 780,741 -0- (645,841) 740,084 524,163 (10,637) 434,710

### STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS

#### AS OF AND FOR THE YEAR ENDED JUNE 30, 2014

			E	nterprise Funds		<del></del>
	_	Water		Sewer		Total
Operating receipts:						
Charges for services	\$	376,672	\$	282,375	\$	659,047
Special assessment		-0-		0-		-0-
Miscellaneous	_	-0-		-0-	_	-0-
Total receipts		376,672		282,375		659,047
Operating disbursements:						
Business type activities		246,750		127,445		374,195
Total disbursements		246,750		127,445	_	374,195
Operating income		129,922		154,930		284,852
Non-operating receipts:						
Interest		752		3,440		4,192
Miscellaneous	_	-0-		-0-	_	-0-
Total non-operating receipts	-	752	-	3,440	_	4,192
Excess of receipts						
over disbursements		130,674		158,370		289,044
Other financing sources (uses):						
Operating transfer in		-0-		-0-		-0-
Operating transfer out		(172,982)		(300,320)	_	(473,302)
Other financing sources (uses)		(172,982)		(300,320)	_	(473,302)
Net change in cash balance		(42,308)		(141,950)		(184,258)
Cash balances, beginning of year		149,955		509,424	_	659,379
Cash balances, end of year	\$ .	107,647	\$	367,474	\$_	475,121
Cash Basis Fund Balances						
Reserve for utility deposits	\$	35,094	\$	-0-	\$	35,094
Unrestricted	_	72,553		367,474		440,027
Total cash basis fund balances	\$	107,647	\$	367,474	\$_	475,121

See notes to financial statements.

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			;
			1

NOTES TO FINANCIAL STATEMENTS

#### (1) Summary of Significant Accounting Policies

The City of Avoca is a political subdivision of the State of Iowa and located in Pottawattamie County. It was first incorporated in 1869 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development, and general administrative services. The City also provides water and sewer utilities for its citizens.

#### A. Reporting Entity

For financial reporting purposes, the City of Avoca has included all funds, organizations, account groups, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific financial burdens on the City.

#### Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following board and commissions: Pottawattamie County Assessor's Conference Board, City Assessor's Conference Board and Pottawattamie County Emergency Management Commission.

#### B. Basis of Presentation

Government-wide Financial Statements - The Statement of Activities and Net Assets reports information on all of the non-fiduciary activities of the City. For the most part, the effect of inter-fund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges from services.

#### (1) Summary of Significant Accounting Policies (Continued)

#### B. Basis of Presentation - Continued

The Statement of Activities and Net Assets presents the City's non-fiduciary net assets. Net assets are reported in the following categories:

Expendable restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provision or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include: 1) charges to customers or applicants whose purchase, or use directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as non-major governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

#### (11) Summary of Significant Accounting Policies (Continued)

#### B. Basis of Presentation - Continued

Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

The Local Option Sales Tax Fund is used to account for special purposes as determined by City Council such as transfers to debt service and capital projects.

The Urban Renewal Tax Increment Fund is used to account for urban renewal projects financed by tax increment financing.

The Debt Service Fund is utilized to account for the payment of interest and principal on the city's general long-term debt.

The City reports the following major proprietary fund:

The Water and Sewer Funds accounts for the operation and maintenance of the City's sanitary sewer system.

#### C. Measurement Focus and Basis of Accounting

The City of Avoca maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

#### D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. As of June 30, 2014, disbursements exceed amounts budgeted in the capital projects function and business type activities function.

#### (1) Summary of Significant Accounting Policies (Continued)

#### D. Property Tax Calendar

Property taxes become an enforceable lien on property when they are certified to the County Board of Supervisors on or before March 15. Taxes are payable on September 30 and March 31, payment later than this results in a penalty. The County bills and collects property taxes and remits them to the City as collected on a monthly basis.

#### (2) Cash and Pooled Investments

The City's deposits in bank at June 30, 2014, were covered entirely by Federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council and the Treasurer of the State of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City's cash, which consists of cash on hand, cash in bank and certificates of deposit, held at two local institutions and two managed accounts in the City's name totaled \$2,234,007 as of June 30, 2014.

#### Interest Rate Risk

The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

#### (3) Bonds and Notes Payable

Annual debt service requirements to maturity of general obligation bonds and notes are as follows:

Year	-	General	Obli	gation			
Ending		Bonds	and	Notes			
June 30,		Principal		Interest		Principal	Interest
2015	\$	1,440,307	\$	81,860	\$	151,085	\$ 51,666
2016		201,679		47,889		143,629	62,097
2017		200,973		40,424		145,555	57,791
2018		170,178		32,694		147,534	53,152
2019		175,178		26,503		154,563	48,368
2020		103,754		21,196		81,647	44,859
2021		90,000		17,385		83,786	42,720
2022 & after		300,000	· <del>-</del>	15,575	· <u> </u>	1,481,862	356,561
Total	\$ _	2,682,069	\$ _	283,526	\$	2,389,661	\$ 717,214

The Code of Iowa requires that principal and interest on general obligation bonds and notes be paid from the Debt Service Fund.

The City has a general obligation debt limit of approximately \$4.3 million which was not exceeded during the year ended June 30, 2014.

#### General Obligation Corporate Purpose and Refunding Bond, May, 2009

On May 1, 2009, the City issued bonds to finance water projects and to refund a prior bond issue. The \$1,450,000 bonds bear interest ranging from 1.75% to 4.60%, requires semiannual installments of interest and annual retirement of bonds (ranging from \$75,000 to \$110,000 annually), and matures June 1, 2024.

#### General Obligation Fire Equipment Note, 2009

On January 15, 2009, the City financed the purchase of fire equipment with a local bank. The \$160,000 note bears interest at 5.00%, requires annual installments of \$36,959 and matured on June 1, 2014.

#### (3) Bonds and Notes Payable (Continued)

#### General Obligation Ambulance Vehicle Note, 2012

On April 23, 2012, the City financed the purchase of an ambulance vehicle with a local bank. The \$175,000 note bears interest at 5.00%, requires semiannual installments of \$39,866, and matures July 1, 2017.

#### General Obligation School Area Street and Storm Sewer Project Note, 2012

On January 20, 2012, the City entered into two loan agreements with a local bank for the School Area Street and Storm Sewer Project. The two notes of \$250,000 each bears interest of 3.20 % and 3.26% and each loan requires annual principal payments of \$35,714, plus applicable interest semiannually and both loans mature December 1, 2018.

#### General Obligation Side Walk Repair Fund Project Note, 2012

On February 23, 2012, the City entered into a loan agreement with a local bank for the Side Walk Repair Project. The \$150,000 note bears interest of 3.42 % and requires annual principal payments of \$18,750, plus applicable interest semiannually and matures December 1, 2019

#### General Obligation Corporate Purpose Revolving Note. 2012

On August 27, 2012, the City entered into a revolving loan agreement with a local bank for use in short-term funding of City projects awaiting permanent financing. The note is for \$1,500,000 and bears interest of 3.25% on the amount borrowed. The payments of principal and interest are periodic with the unpaid balance due August 27, 2017.

#### General Obligation Corporate Purpose Revolving Note. 2014

During 2014, the City entered into a revolving loan agreement with a local bank for short-term funding for City sidewalk improvements and bears an interest rate of 4.50%, due in full on June 1, 2015.

#### Water Revenue Bond, 2010

On June 1, 2010, the City financed the water improvement capital project. The \$600,000 note bears interest ranging from 2.00% to 3.8% and matures June 1, 2019.

#### Storm Water Revenue USDA Rural Development Note, Series 2010

On December 30, 2010, the City financed the storm water improvement capital project. The \$412,000 note bears interest of 3.00% and requires annual payments of principal and interest of \$27,695 and matures December 1, 2030.

#### (3) Bonds and Notes Payable (Continued)

#### Sanitary Sewer Revenue USDA Rural Development Note, Series 2011

On August 2, 2011, the City entered into an agreement with USDA for the Sanitary Sewer System improvement capital project. The total note is for \$1,767,000 and bears interest of 2.50% and requires annual principal and interest payments of \$98,811 and matures in June of 2037.

#### (4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 5.95% of their annual covered salary and the City is required to contribute 8.93% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the year ended June 30, 2014 was \$42,078, equal to the required contributions for each year.

#### (5) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and sick time for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and sick time termination payments payable to employees at June 30, 2014, primarily relating to the General Fund, is as follows:

	Amount
Type of Benefit	 June 30, 2014
Compensation time	\$ 930
Vacation	14,139
Sick time	 38,175
	\$ 53,244

This liability has been computed based on rates of pay in effect at June 30, 2014.

#### (7) Related Party Transactions

The City had business transactions between the City and City officials totaling \$2,499 during the year ended June 30, 2014. The City had transactions between the City and relatives of appointed City board members totaling \$231,829. Of this total, \$50,377 was from awarded contracts through competitive bidding.

#### (8) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2014, is as follows:

Transfer to	Transfer from	Amoun
General	Urban Renewal	\$ 179,5
General	Library Trust	4,6
General	Local Option	193,0
General	Road Use	254,5
General	Water	75,0
Local Option	Urban Renewal	96,5
Debt Service	Sewer	84,6
Debt Service	Urban Renewal	260,9
Debt Service	Water	97,93
Capital Projects	Urban Renewal	375,00
Capital Projects	Local Option	375,00
Capital Projects	Road Use	8,13
Capital Projects	Sewer	140,64
Employee Benefit	Sewer	75,00
Urban Renewal	General	
General	General	96,53 151,26
		131,20
Total		\$ -2,093,91

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

#### (9) Risk Management

The City is exposed to various risks of loss related to torts; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims for these risks have not exceeded commercial insurance coverage for 2014.

REQUIRED SUPPLEMENTARY INFORMATION

#### BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES -BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS

#### REQUIRED SUPPLEMENTARY INFORMATION

#### YEAR ENDED JUNE 30, 2014

Receipts: Property tax Tax increment financing Other city tax Licenses and permits Use of money and permits Intergovernmental Charges for services Special assessments Miscellaneous Total receipts  Disbursements: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects Business type	\$	419,328 934,605 409,885 14,659 14,758 34,976 638,415 2,350 9,324 2,478,300 311,429 621,825 -0- 699,180	\$	-0- -0- -0- -0- -0- 659,047 -0- -0- -0- -0-
Tax increment financing Other city tax Licenses and permits Use of money and permits Intergovernmental Charges for services Special assessments Miscellaneous Total receipts  Disbursements: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects	-	934,605 409,885 14,659 14,758 34,976 638,415 2,350 9,324 2,478,300 311,429 621,825 -0-	\$ 	-0- -0- -0- -0- 659,047 -0- -0- -0- -0-
Other city tax Licenses and permits Use of money and permits Intergovernmental Charges for services Special assessments Miscellaneous Total receipts  Disbursements: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects		409,885 14,659 14,758 34,976 638,415 2,350 9,324 2,478,300 311,429 621,825 -0-		-0- -0- -0- 659,047 -0- -0- -0- -0-
Licenses and permits Use of money and permits Intergovernmental Charges for services Special assessments Miscellaneous Total receipts  Disbursements: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects		14,659 14,758 34,976 638,415 2,350 9,324 2,478,300 311,429 621,825 -0-	_	-0- -0- 659,047 -0- -0- 659,047
Use of money and permits Intergovernmental Charges for services Special assessments Miscellaneous Total receipts  Disbursements: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects		14,758 34,976 638,415 2,350 9,324 2,478,300 311,429 621,825 -0-	_	-0- -0- 659,047 -0- -0- 659,047
Intergovernmental Charges for services Special assessments Miscellaneous Total receipts  Disbursements: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects	. <u>-</u>	34,976 638,415 2,350 9,324 2,478,300 311,429 621,825 -0-		-0- 659,047 -0- -0- 659,047
Charges for services Special assessments Miscellaneous Total receipts  Disbursements: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects	· -	638,415 2,350 9,324 2,478,300 311,429 621,825 -0-	_	659,047 -0- -0- 659,047
Special assessments Miscellaneous Total receipts  Disbursements: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects	· <del>-</del>	2,350 9,324 2,478,300 311,429 621,825 -0-		-0- -0- 659,047 -0- -0- -0-
Miscellaneous Total receipts  Disbursements: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects	· -	9,324 2,478,300 311,429 621,825 -0-		-0- 659,047 -0- -0- -0-
Total receipts  Disbursements: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects	· _	2,478,300 311,429 621,825 -0-		-0- -0- -0-
Disbursements: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects		311,429 621,825 -0-		-0- -0- -0-
Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects		621,825 -0-		-0- -0-
Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects		621,825 -0-		-0- -0-
Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects		621,825 -0-		-0- -0-
Health and social services Culture and recreation Community and economic development General government Debt service Capital projects		-0-		-0-
Culture and recreation Community and economic development General government Debt service Capital projects				•
Community and economic development General government Debt service Capital projects				-[]-
General government Debt service Capital projects		616,854		-0-
Debt service Capital projects		337,356		-0-
		520,533		-0-
		1,420,588		-0-
		-0-		374,195
Total disbursements	_	4,527,765		374,195
Excess (deficiency) of receipts				
over (under) disbursements		(2,049,465)		284,852
Other financing sources, net	_	2,018,145		(469,110)
Evenera (definion and of manifest and other				
Excess (deficiency) of receipts and other financing sources		(31,320)		(184,258)
Balance beginning of year		1,790,206		659,379
Balance end of year	. –	1,758,886	s —	475,121

See Accompanying Independent Auditor's Report.

_			Budge	ted A	mounts	Final to Total
_	Total		Original		Final	 Variance
\$	419,328	\$	407,014	\$	407,014	\$ 12,314
	934,605		905,000		905,000	29,605
	409,885		288,303		288,303	121,582
	14,659		24,700		24,700	(10,041)
	14,758		42,238		42,238	(27,480)
	34,976		340,659		340,659	(305,683)
	1,297,462		1,345,799		1,293,421	4,041
	2,350		40,000		40,000	(37,650)
	9,324		45,000		45,000	(35,676)
_	3,137,347		3,438,713	•	3,386,335	(248,988)
	211.420		222 554		362,273	50,844
	311,429		333,554 576,031		660,531	38,706
	621,825 -0-		6,250		6,250	6,250
	699,180		764,776		796,012	96,832
	616,854		466,820		880,600	263,746
	337,356		316,004		348,004	10,648
	520,533		753,660		753,660	233,127
	1,420,588		990,434		1,191,348	(229,240)
	374,195		243,396		325,257	(48,938)
_	4,901,960		4,450,925		5,323,935	421,975
	(1,764,613)		(1,012,212)		(1,937,600)	172,987
	, , ,		,		,	
-	1,549,035	_	818,942		1,495,592	53,443
	(215,578)		(193,270)		(442,008)	226,430
_	2,449,585	_	2,449,585		2,449,585	0-
\$_	2,234,007	\$_	2,256,315	\$	2,007,577	\$ 226,430

•			

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION -BUDGETARY REPORTING

#### **JUNE 30, 2014**

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment decreased budgeted receipts by \$436,732 and disbursements by \$488,942. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2014, disbursements exceeded the amounts budgeted in the capital projects function and business type activities.

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OTHER SUPPLEMENTARY INFORMATION

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES -NON-MAJOR GOVERNMENTAL FUNDS

## AS OF AND FOR THE YEAR ENDED JUNE 30, 2014

				<u> </u>				
		Hotel		Employee	-	Road		Local
		Motel		Benefits		Use		Option
Receipts:							_	орион
Property tax	9	-0-	\$	127,337	\$	-0-	\$	-0-
Use of money		-0-		-0-	•	-0-		-0-
Intergovernmental		66,238		-0-		150,600		193,047
Miscellaneous		-0-		-0-		-0-		-0-
Total receipts		66,238	_	127,337		150,600		193,047
Disbursements:								
Operating:		0		0				
Public safety		-0- -0-		-0-		-0-		-0-
Public works	•	-0-		-0-		-0-		-0-
Culture and recreation		-0- -0-		-0-		-0-		-0-
General government		-0- -0-		-0-		-0-		-0-
Capital projects		-0-		-0-		-0-		-0-
Total disbursements		-0-		-0-		-0-		-0-
1 otal disoursements		-0-		-0-		-0-		-0-
Excess (deficiency) of receipts over								
(under) disbursements		66,238		127,337		150,600		193,047
Other financing sources (uses):		-0-		-0-		-0-		-0-
Note Proceeds		-0-		-0-		-0-		-0-
Operating transfers in		-0-		75,000		-0-		96,530
Operating transfers out		(66,209)		-0-		(262,697)		(307,611)
Net financing sources (uses)		(66,209)		75,000	 	(262,697)		(211,081)
Net change in cash balances		29		202,337		(112,097)		(18,034)
Cash balances beginning of year		-0-		-0-		210,888		202,404
Cash balances end year	\$	29	\$	202,337	\$ <u>_</u>	98,791	s	184,370
Cash Basis Fund Balances		- د	_					
Restricted for other purposes	\$	29	. \$ _	202,337	\$ _		\$	184,370
Total cash basis fund balances	\$	29	. \$ _	202,337	\$_	98,791	\$	184,370

See Accompanying Independent Auditor's Report.

_	Speci	al Re	venue			_	Pe	rman	ent		
	Library		Veterans		Capital	_	Perpetual		Cemetery		
_	Trust		Memorial	_	Projects		Care		Trust		Total
\$	-0-	\$	-0-	\$	-0-	\$	-0-	\$	-0-	\$	127,337
•	7,042	,	-0-	•	-0-	·	456		819	•	8,317
	-0-		-0-		31,976		-0-		-0-		441,861
	1,710		-0-		3,000		1,189		-0-		5,899
_	8,752	_	-0-	_	34,976	_	1,645		819		583,414
	-0-		-0-		-0-		-0-		-0-		-0-
	-0-		-0-		-0-		-0-		-0-		-0-
	-0-		-0-		-0-		-0-		-0-		-0-
	-0-		-0-		-0-		-0-		-0-		-0-
	-0-		-0-		-0-		-0-		-0-		-0-
	-0-	_	-0-	_	669,867		-0-		-0-		669,867
-	-0-	-	-0-	_	669,867	_	-0-	•	-0-		669,867
	8,752		-0-		(634,891)		1,645		819		(86,453)
	-0-		-0-		-0-		-0-		-0-		-0-
	-0-		-0-		386,263		-0-		-0-		386,263
	4,662		-0-		604,549		-0-		-0-		780,741
_	(9,324)		-0-	_	-0-	<u> </u>	-0-		-0-		(645,841)
-	(4,662)		-0-	· -	990,812	–	-0-		-0-	—	521,163
	4,090		-0-		355,921		1,645		819		434,710
-	562,701		1,935	_	11,712		43,749		74,509		1,107,898
\$ _	566,791	\$_	1,935	\$_	367,633	\$_	45,394	\$	75,328	\$_	1,542,608
\$_	566,791	\$_	1,935	\$_	367,633	\$_	45,394	\$	75,328	\$_	1,542,608
\$ _	566,791	_ \$ _	1,935	\$_	367,633	. \$ _	45,394	\$	75,328	\$	1,542,608

# SCHEDULE OF INDEBTEDNESS

# **JUNE 30, 2014**

Obligation	Date of <u>Issue</u>	Interest <u>Rates</u>	Amount Originally <u>Issued</u>
General obligation bonds and notes:			
Refunding Bonds	December 1, 2009	1.75% to 4.6%	\$ 1,450,000
Fire Equipment Note	January 15,2009	5.00%	\$ 160,000
Ambulance Note	April 23, 2012	4.50%	\$ 175,000
Revolving Note-Capital Projects	August 27, 2012	3.25%	\$ 1,500,000
School Area Streets & Storm Sewer	January 20, 2012	3.2% & 3.26%	\$ 500,000
Sidewalk Improvement	January 20, 2012	3.42%	\$ 150,000
Revolving Note	March 1, 2014	4.50%	\$ 155,000
Revenue Bonds and Notes:			
Water Bond	June 1, 2010	2.00% to 3.8%	\$ 600,000
Water Note	December 30, 2010	3.00%	\$ 412,000
Storm Sewer Note	August 2, 2011	2.50%	\$ 1,767,000

See Accompanying Independent Auditor's Report.

Balance Beginning of Year	_	Issued During Year	Redeemed During Year		Balance End of Year	Interest Paid	,	Interest Due and Unpaid
•								
\$ 995,000	\$	-0-	\$ 125,000	\$	870,000	\$ 40,067	\$	3,000
35,306		-0-	35,306		-0-	1,746		-0-
135,167		-0-	33,883		101,284	5,983		350
118,660		966,706	-0-		1,085,366	24,609		2,706
428,572		-0-	71,429		357,143	12,869		977
131,250		-0-	18,750		112,500	4,227	÷	326
-0-		155,000	-0-		155,000	1,586		535
415,000		-0-	65,000		350,000	14,170		1,018
379,858		-0-	16,269		363,589	11,426		912
1,460,932		215,139	-0-		1,676,071	37,112		13,866
				٠		 		·
\$ 4,099,745	\$_	1,336,845	\$ 365,637	\$	5,070,953	\$ 153,795	\$	23,690

# DEBT MATURITIES

# **JUNE 30, 2014**

					_		
		Obligation		Obligation		ance Note	
Year		mber 1, 2009		ch1, 2014	Issued April 23, 2012		
Ending	Interest		Interest		Interest		
June 30,	Rate	Amount	Rate	Amount	Rate	Amount	
2015	3.25%	\$ 75,000	4.5%	\$ 155,000	4.5% \$	34,763	
2016	3.50%	75,000		-0-	4.5%	36,501	
2017	3.50%	80,000	==	-0-	4.5%	30,020	
2018	4.00%	80,000		-0-		-0-	
2019	4.00%	85,000	<b></b>	-0-		-0-	
2020	4.10%	85,000		-0-		-0-	
2021	4.10%	90,000	, <b></b>	-0-		-0-	
2022 & After	4.30 – 4.60%	300,000		-0-		-0-	
Total		\$ 870,000		\$ 155,000	\$	101,284	
Year	Revo	Obligation- olving ust 27, 2012	Scho	Obligation- ool Area wary 20, 2012	Sidewalk I	Obligation- mprovement ary 20, 2012	
Ending	Interest		Interest		Interest		
June 30,	Rate	Amount	Rate	Amount	Rate	Amount	
2015	3.25%	\$ 1,085,366	3.20-3.26%	\$ 71,429	3.42%	18,750	
2016		-0-	3.20-3.26%	71,429	3.42%	18,750	
2017		-0-	3.20-3.26%	71,429	3.42%	18,750	
2018		-0-	3.20-3.26%	71,428	3.42%	18,750	
2019	<b>64 64</b> 0	-0-	3.20-3.26%	71,428	3.42%	18,750	
2020		-0-		-0-	3.42%	18,750	
2021	<b></b> .	-0-		-0-		-0-	
2022	<b></b>	-0-		-0-		-0-	
Total		\$ 1,085,366		\$ 357,143		112,500	

See Accompanying Independent Auditor's Report.

## SCHEDULE 3

Year	Water Revenue Bond Issued June 1, 2010			Water Revenue Note Issued December 30, 2012			Storm Sewer Note Issued August 2, 2011				
Ending	Interest			Interest		-	Interest				
June 30,	Rate		Amount	Rate	-	Amount	Rate		Amount		Total
2015	3.00%	\$	65,000	3.00%	\$	16,757	2.5%	\$	69,328	\$	1,591,393
2016	3.00%		70,000	3.00%		17,260	2.5%		56,369		345,309
2017	3.00%		70,000	3.00%		17,777	2.5%		57,778		345,754
2018	3.80%		70,000	3.00%		18,311	2.5%		59,223		317,712
2019	3.80%		75,000	3.00%		18,860	2.5%		60,703		329,741
2020	3.80%		-0-	3.00%		19,426	2.5%		62,221		185,397
2021			-0-	3.00%		20,009	2.5%		63,777		173,786
2021 & After			-0-	3.00%		235,189	2.5%		1,246,672		1,781,861
Total		\$	350,000		\$	363,589		\$	1,676,071	\$	5,070,953

# SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION - ALL GOVERNMENTAL FUNDS

#### FOR THE LAST FOUR YEARS

		2014	-	2013		2012		2011
Receipts:								
Property taxes	\$	419,328	\$	408,805	\$	1,135,917	\$	720,334
Tax increment financing		934,605		877,401		-0-		418,980
Other city taxes		409,885		-0-		248,030		271,985
License and permits		14,659		14,557		10,593		13,632
Use of money and property		14,758		71,191		32,936		26,425
Intergovernmental		34,976		1,380,781		432,304		1,040,750
Charges for service		1,297,462		378,513		1,147,298		937,025
Special assessments		2,350		1,881		9,315		910
Miscellaneous		9,324		283,891		180,868		94,946
Total	\$	3,137,347	\$	3,417,020	\$	_3,197,261	\$	3,524,987
Disbursements:								
Operating:								
Public safety	\$	311,429	\$	202,158	\$	393,099	\$	187,990
Public works		621,825		710,404		594,519	·	300,591
Health and social services		-0-		-0-		6,071		-0-
Culture and recreation		699,180		738,872		670,305		619,520
Comm and economic dev		616,854		483,135		407,012		676,364
General government		337,356		277,389		247,629		235,642
Debt service		520,533		2,085,936		420,416		274,630
Capital projects		1,420,588		2,859,163		1,644,889		1,046,835
Business type	_	374,195	_	245,322	_	459,128	_	1,277,359
Total	\$_	4,901,960	\$	7,602,379	\$	4,843,068	\$_	4,618,931

See accompanying independent auditor's report.

INDEPENDENT AUDITOR'S REPORT
ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Certified Public Accountant

January 8, 2015

INDEPENDENT AUDITOR'S REPORT
ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARD

To the Honorable Mayor and Members of the City Council:

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Avoca, Iowa as of and for the year ended June 30, 2014, which collectively comprise the City's basic financial statements listed in the table of contents and have issued my report thereon dated January 8 2015. My report expressed an unqualified opinion on the financial statements which were prepared in conformity with another comprehensive basis of accounting. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing my audit, I considered the City of Avoca's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the City of Avoca's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the City's internal control over financial reporting.

My consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings, I identified a certain deficiency in internal control over financial reporting I consider to be a material weakness.

Continued . . .

Lonnie G. Muxfeldt
Certified Public
Accountant

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#### Licensed In:

Iowa

Missouri

Member of American Institute of Certified Public Accountants, Iowa Society of CPA's and AICPA Private Companies Practice Section January 8, 2015 Page Two

To the Honorable Mayor and Members of the City Council:

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Avoca's financial statements will not be prevented or detected and corrected on a timely basis. I consider the deficiency described in Part I of the accompanying Schedule of Findings as items I-A-13 to be a material weakness.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Avoca's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of non-compliance that are required to be reported under *Government Auditing Standards*. However, I noted certain immaterial instances of noncompliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2014 are based exclusively on knowledge obtained from procedures performed during my audit of the financial statements of the City. Since my audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Continued . . .

January 8, 2015 Page Three

To the Honorable Mayor and Members of the City Council

The City of Avoca's responses to the findings identified in my audit are described in the accompanying Schedule of Findings. While I have expressed my conclusions on the City of Avoca's responses, I did not audit the City of Avoca's responses and, accordingly, I express no opinion on them.

This report, a public record by law, is intended for the information and use of the officials, employees and citizens of the City of Avoca and other parties to whom the City of Avoca may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

I would like to acknowledge the many courtesies and assistance extended to me by personnel of the City of Avoca during the course of my audit. Should you have any questions concerning any of the above matters, I shall be pleased to discuss them with you at your convenience.

Musplat associates, CPA, P.C.

#### Part I: Findings Related to the Financial Statements:

#### INTERNAL CONTROL DEFICIENCIES

## I-A-14 Segregation of Duties

<u>Comment</u> - One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. For example, the cash receipts listing, bank deposits and the posting of the cash receipts to the cash receipts journal are all performed by the same person.

Recommendation - I realize that with one full time city administrator, full time city clerk, and a part time office clerk, a proper segregation of duties is challenging. However, City Council should monitor control procedures to obtain the maximum internal control possible under the circumstances.

Response - We will consider this.

Conclusion - Response acknowledged.

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

#### Part II: Other Findings Related to Required Statutory Reporting:

II-A-14 <u>Certified Budget</u> - Disbursements during the year ended June 30, 2014, exceeded the amounts budgeted in the capital projects function, and business type activities. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

<u>Recommendation</u> - The budget should have been amended in sufficient amounts in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response - The budget will be monitored and amended timely in the future, if applicable.

Conclusion - Response accepted.

## Part II: Other Findings Related to Required Statutory Reporting (Continued):

- II-B-14 <u>Questionable Disbursements</u> I noted no disbursements for parties, banquets or other entertainment for employees that I believe may constitute an unlawful expenditure from public funds as defined in an Attorney General's opinion dated April 25, 1979.
- II-C-14 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- II-D-14 <u>Business Transactions</u> Business transactions between the City and City officials or employees for the year ended June 30, 2014 are as follows:

Name, Title, and	Transaction	 2
Business Connection	Description	Amount
Polychronic, owned by City Manager Clint Fichter	Software Access	\$ 2,499
J. Olesen, Park Board Owner of Olesen Chevy-Olds, Inc.	Oil Change	179
Rodney Osbahr, Park Board Owner of rod Osbahr Excavation, L.L.C.	Lot Grading	2,270
James Johnson, Planning & Zoning Owner of What's Your Signs Graphics	Signage	2,301
McCarthy Trenching, relative of Urban Renewal board member Robert McCarthy	Trenching	171,496
McCarthy landscape & Design, relative of Urban Renewal board member Robert McCarthy	Landscaping	11,796
Mikel Yates, son of Planning & Zoning Board member Kora yates	Sidewalk Work	41,288

\$	231,829

In accordance with Chapter 362.5(11) of the Code of Iowa, the transactions with the Urban renewal and Library board members may represent a conflict of interest since total transactions with the individual were greater than \$2,500 during the fiscal year.

The transactions involving construction contracts do not appear to represent a conflict of interest since they were entered into through competitive bidding.

<u>Recommendation</u> - The city should consult legal council to determine a course of action to resolve the issue.

Response - We will do this.

Conclusion - Response accepted.

- II-E-14 Bond Coverage Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- II-F-14 <u>Council Minutes</u> No transactions were found that I believe should have been approved in the Council minutes but were not.

There was one instance where the minutes were not published within the fifteen days after the meeting as per Chapter 372.13 (6) of the Code of Iowa.

There were three instances where the incorrect code section was reported in the minutes for closed sessions.

<u>Recommendation</u> - The clerk should make sure that the minutes are published within the fifteen days as required by Chapter 372.13 (6) of the Code of Iowa and that the correct code section is reported for closed sessions.

<u>Response -</u> We will adhere to the reporting requirements as required the Code of Iowa in the future.

Conclusion - Response accepted.

II-G-14 <u>Deposits and Investments</u> - I noted one instance of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.

<u>Recommendation</u> - The city should adhere to the written investment policy as designated by the Council.

Response - We will adhere to the policy as written and will amend it the future.

Conclusion - Response accepted.

## Part II: Other Findings Related to Required Statutory Reporting (Continued):

II-H-14 <u>Unsubstantiated Disbursements</u> - It was noted that not all debit/credit card charges for fuel were substantiated.

<u>Recommendation</u> - Disbursements should be substantiated with appropriate documentation.

Response - Debit/credit card charges will be appropriately substantiated in the future.

Conclusion - Response accepted.

#### AVOCA, IOWA 51521

#### **NEWS RELEASE**

Muxfeldt Associates, CPA, P.C., 2309 B Chatburn Avenue, Harlan, Iowa today released an audit report on the City of Avoca, Iowa.

The City's receipts totaled \$4,686,449 for the year ended June 30, 2014, a ten percent decrease from the prior year, The receipts included \$419,328 from property tax, \$934,605 from tax incremental financing, \$1,297,462 from charges for services, \$911,707 from other sources, and \$1,126,347 from note proceeds.

Disbursements for the year totaled \$4,901,960, a thirty - five percent decrease from the prior year, and included \$1,420,588 for capital projects, \$520,533 for debt service, and \$2,586,644 for general government. Also, disbursements for business-type activities totaled \$374,195.

A copy of the audit report is available for review in the City Clerk's office, in the office of the Auditor of State and on the Auditor of State's web site <a href="http://auditor.iowa.gov/reports/reports.htm">http://auditor.iowa.gov/reports/reports.htm</a>.